Application No: Exhibit No.: Witness:	A.13-12-013***  David Buczkowski		
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## **UPDATED** DIRECT TESTIMONY OF

## DAVID BUCZKOWSKI

## SAN DIEGO GAS & ELECTRIC COMPANY

**AND** 

SOUTHERN CALIFORNIA GAS COMPANY

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

November 12, 2014 December 20, 2013

# TABLE OF CONTENTS

I.	PURPOSE & OVERVIEW	1
II.	PROJECT SCOPE	7
	A. Adelanto-Moreno Pipeline	8
	B. Adelanto Compressor Station	8
<u>III.</u>	COST ESTIMATES	<u>.</u> 10
	A. Adelanto-Moreno Pipeline	<u>.</u> 10
	B. Adelanto Compressor Station	.13
	C. Company Labor	<u>.</u> 16
	D. Contingency	<u>.</u> 16
	E. O & M Costs	
IV.	PROJECT SCHEDULE	21
<u>V.</u>	PHYSICAL ALTERNATIVES	.22
VI.	QUALIFICATIONS	24
<u>App</u>	endix A – Adelanto-Moreno Pipeline Direct Cost Detail	<u>.</u> 26
<u>App</u>	endix B – Adelanto Compressor Station Direct Cost Detail	.33
	C. Moreno-Whitewater Pipeline	<u></u> 9
Ш.	COST ESTIMATES	<b>-10</b>
	A. Adelanto-Moreno Pipeline	<del>.</del> 10
	B.—Adelanto Compressor Station	<del>.</del> 13
	C.—Moreno-Whitewater Pipeline	<del>.</del> 15
	D.—Company Labor	<b>-16</b>
	E. Contingency	<del>.</del> 16
	F. O & M Costs	
IV.	PROJECT SCHEDULE	
	= = = = = = = = = = = = = = = = = = = =	_

V.—PHYSICAL ALTERNATIVES	22
VI.—QUALIFICATIONS	24
Appendix A Adelanto-Moreno Pipeline Direct Cost Detail	26
Appendix B - Adelanto Compressor Station Direct Cost Detail	33
Appendix C - Moreno-Whitewater Pipeline Direct Cost Detail	38

### **UPDATED** DIRECT TESTIMONY OF DAVID BUCZKOWSKI

### I. NOVEMBER 2014 UPDATE

The North-South Project described in our Application consisted of three elements: (1) a new 36-inch diameter pipeline approximately 60 miles long, from Adelanto Compressor Station to the Moreno Pressure Limiting Station, (2) rebuilding of the existing Adelanto Compressor Station with approximately 30,000 HP of compression, and (3) an additional 31 miles of new pipeline from Whitewater Station to Moreno. As explained by Ms. Marelli in her Updated Direct Testimony, SoCalGas has reduced the scope of the proposed North-South Project.

SoCalGas is continuing to pursue the first two elements of the project, namely the Adelanto-to-Moreno pipeline and the Adelanto Compressor Station upgrade. SoCalGas will no longer be moving forward with the proposed 31-mile Moreno-to-Whitewater pipeline portion of the project. My updated direct testimony reflects this scope reduction.

By eliminating over \$186 million in forecasted expenditures, this scope reduction will substantially reduce the cost of the project. Although the Moreno-to-Whitewater pipeline was originally estimated to cost \$186.1 million, this estimate was provided before SoCalGas refined route and cost inputs, as we have now done for the remaining portions of the project. An updated estimated for the Moreno-to-Whitewater portion of the project would be well above \$186.1 million. In addition, this scope reduction should also simplify environmental review, permitting, and land acquisition, and reduce project risks.

Since filing the Application SoCalGas has continued to move forward on project activities: pipeline route refinement, planning, engineering, design and environmental approval processes, CEQA and NEPA. This work built off of the effort made by SoCalGas and their consultant, TRC, in 2013 that was summarized in the report attached to my supplemental

testimony filed on March 28, 2014. During 2014 SoCalGas has performed extensive field review and has met with federal, state and local agencies. These efforts have resulted in the refinement of North-South Project scope and increased the level of project definition, degree of completeness of deliverables, and improved accuracy of the cost estimate. As a result of this work, we are also providing up-to-date detailed cost information for the Adelanto to Moreno pipeline and Adelanto Compressor Station upgrade.

Estimated direct costs for the Adelanto-to-Moreno pipeline have increased from \$331.8 million (in 2013 dollars) to \$484.5 million (in 2014 dollars). The primary drivers for this increase (see Table 1) are attributed to changes in construction, engineering, environmental and material costs along with updates to other project execution costs identified.

<u>Table 1</u>
<u>Adelanto to Moreno Pipeline Costs Changes</u>

<b>Direct Capital Cost Increases</b>	<u>Total</u>
Materials	<u>\$8.1</u>
Construction	<u>\$90.3</u>
Engineering	<u>\$7.9</u>
<u>Environmental</u>	<u>\$22.3</u>
Pressure Limiting Stations <sup>1</sup>	<u>\$12.7</u>
Other Project Execution Activities	<u>\$11.4</u>
<u>Total Increase</u>	<u>\$152.7</u>

<sup>1</sup> Three new pressure limiting stations at Whitewater, Shaver Summit, and Desert Center were previously planned as part of the Moreno to Whitewater cost estimates (\$ 5.7 million in 2013 direct dollars). Included are updates for the three new PLSs (\$2.6 million) and cost increases for Moreno PLS (\$4.4 million)

mileage from approximately 60 miles to approximately 63 miles and increased footage in paved

roads as opposed to previously planned in dirt roads. The basis for valve spacing has also been

The Adelanto-to-Moreno pipeline route alignment adjustments resulted in an increase in

refined resulting in an increase in mainline and other valves. These alignment and others changes increased the costs estimates for materials, engineering and construction.

Additional research and discussions with local agencies have improved our understanding of terrain and soil conditions, specifically sandy soil, historic road construction practices<sup>2</sup> and ground water, resulting in better definition of the requirement to shore trenches with plywood, trench through multiple layers of asphalt and concrete, and dewater trenches. The United States Forest Service has provided guidance on construction access and construction related restoration. These challenges and guidance have driven up the per foot cost estimates of construction along with increasing engineering cost estimates. Furthermore, pipeline construction costs have increased over 5% in 2014 and going forward skilled pipeline construction trades are commanding wage and per diem premiums as pipeline construction takes off across the country further driving costs. As a result of these and other construction challenges and risks, we have increased our construction cost contingencies to 16%.

Environmental cost estimates have been updated based on more extensive field studies and input from state and federal agencies. Increases include costs required by state and federal agencies for consultants to prepare CEQA and NEPA environmental reports and studies, construction monitoring and mitigation.

Other project execution activities that have cost estimate increases include, land acquisition, outside legal services, Company labor and outreach activities.

Estimated direct costs for the Adelanto Compressor Station upgrade have increased from \$110.7 million to \$136.8 million. The major drivers for the \$26.1 million increase in the estimated direct cost of the Adelanto Compressor Station upgrade include: pipe and fittings;

<sup>&</sup>lt;sup>2</sup> Historic practice of building new roads on top of old roads was identified along the proposed route and not previously anticipated.

updated compressor equipment cost estimates; additional environmental costs; and an increase in Adelanto Compressor Station project contingency to 15%.

The new total estimated direct cost of the North-South Project, taking into account these estimated cost increases for the Adelanto-to-Moreno pipeline and the Adelanto Compressor

Station upgrade as well as elimination of the Moreno-to-Whitewater pipeline portion of the project, is now reduced to \$621.3 million from our original estimate of \$628.6 million.

As a result of a more mature project scope definition, degree of completion of deliverables, and execution plan development, our estimate is within a Class 3 range of accuracy as defined by the Association for the Advancement of Cost Engineers International (AACE). A Class 3 estimate as applied for the Building and General Construction Industries, most relevant to pipeline construction, is defined as:

- Having a maturity level of project definition deliverables between 10% and 40%
- An end usage of design development, budget authorization, feasibility
- Based on a methodology of semi-detailed unit costs with assembly level line items
- An expected accuracy range of -5% to -15% and +10% to +20%

The only variance between the Class 3 estimate above and as applied for the Process

Industries, most applicable to compressor station construction, is a higher range of expected
accuracy of +30%. It should be noted that in concert with better definition of the project scope
and requirements resulting in more accurate cost estimates, the contingency applied to various
project expenditures has also been updated based on this improved understanding of the project
challenges and risks. This update of the contingency percentages better reflects the risk profile
of the project and has resulted in a higher contingency percentage as compared to the original
cost estimate.

In addition to updating project cost estimates, SoCalGas has updated ongoing O&M cost estimates based on revised scope and updated the factored cost estimates for River Route and Cross Desert alternatives to reflect the updated cost per mile and updated cost per horsepower on the North-South Project.

#### **I.II.** PURPOSE & OVERVIEW

The purpose of my direct testimony on behalf of Southern California Gas Company (SoCalGas) and San Diego Gas & Electric Company (SDG&E) is to present the estimated direct project costs, and schedule for the North-South Project. This project consists of three major components: Adelanto Moreno Pipeline, Adelanto Compressor Station, and Moreno Whitewater Pipeline. The estimated project direct costs are summarized as follows in Table 1:

<u>This project consists of two major components: Adelanto-Moreno Pipeline and Adelanto</u>

<u>Compressor Station. The estimated project direct costs are summarized as follows in Table 2:</u>

Table 21
Estimated North - South Project Direct Costs
(In Millions of Dollars)

<b>Direct Capital Costs</b>	Total
Adelanto-Moreno Pipeline	<u>\$484.5</u>
Adelanto Compressor Station	<u>\$136.8</u>
<u>Total</u>	<u>\$621.3</u>

Adelanto-Moreno-Pipeline	<del>\$331.8</del>
Adelanto Compressor Station	<del>\$110.7</del>
Moreno-Whitewater Pipeline	<del>\$186.1</del>

<del>Total</del>	<del>\$628.6</del>
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The costs described in this chapter are direct costs (in 2014 direct2013 unloaded dollars) and cover anticipated project elements, including, engineering, environmental review, permitting, mitigation, land and right-of-way acquisition, equipment and materials, construction labor, construction management, consultant costs, and internal company labor.

The overall project schedule is estimated to encompass six years from commencing work until the new assets are placed in service. The estimated annual capital expenditures are summarized as follows in Table 32:

Table 2 Table 3

2014	2015	2016	2017	2018	2019	<u>2020</u> ( <u>Labor</u> <u>Only)</u>	2020- 2039 <sup>3</sup>	Total
\$ <u>3.4</u>	\$ <u>11.0</u>	\$ <u>22.1</u>	\$ <u>169.8</u>	\$ <u>135.6</u>	\$ <u>276.0</u>	\$1.2	\$ <u>2.2</u>	\$ <u>621.3</u>
7.4	<del>10.2</del>	<del>17.9</del>	<del>188.0</del>	<del>229.8</del>	<del>174.2</del>		<del>1.1</del>	<del>628.6</del>

### **H.III. PROJECT SCOPE**

The North-South Project scope includes the design, and construction of approximately 6360 miles of new pipeline from Adelanto to our Moreno pressure limiting station (Moreno PLS) and), upgrades to the compressor station in Adelanto, and approximately 31 miles of new pipeline from Moreno to Whitewater. SoCalGas and SDG&E utilized the assistance of a third party firm, TRC Companies, Inc. (TRC), specializing in engineering services and construction management to support development of the project scope and cost estimates for this application.

Based on the preliminary engineering and design work completed to date and the project experience of SoCalGas, SDG&E, and consultants <sup>4</sup>TRC, the overall scope of work presented below is feasible and constructible. SoCalGas and SDG&E have evaluated this proposed project scope against other possible project alternatives, as discussed in the updated testimony of Ms.

MarelliMusich and Mr. Bisi. High-level cost estimates for two of the most feasible project alternatives are presented in Section VIV below.

This project is anticipated to require an extensive environmental review and involve monitoring and mitigation activities throughout the construction phase. For purposes of

<sup>&</sup>lt;sup>3</sup> Accounts for post-construction environmental monitoring that will occur after the assets are placed in service.

<sup>&</sup>lt;sup>4</sup> These consultants include ARB Construction (ARB), Spec Services, BonTerra Psomas, and URS. Information about each of these firms can be found at the following websites: ARB - http://www.arbinc.com/
Spec Services - http://www.specservices.com/ BonTerra Psomas - http://www.psomas.com/
URS - http://www.urs.com/

determining the environmental activities and costs associated with this project, SoCalGas and SDG&E assume that the project <u>iswill be</u> subject to the requirements of the National Environmental Policy Act and the California Environmental Quality Act as well as <u>discretionary</u> permits from various federal, state and local agencies.

#### A. Adelanto-Moreno Pipeline

The Adelanto-Moreno pipeline is a new 36" diameter pipeline that originates at SoCalGas' Adelanto Compressor Station and traverses approximately 6360 miles in a southeasterly direction, terminating at the Moreno PLS. The new pipeline will traverse both undeveloped and urban locations in San Bernardino and Riverside counties, and will pass through private and public land. SoCalGas project management, environmental, land services, and operations personnel, developed the proposed pipeline alignment.

SoCalGas and SDG&E conducted field investigations; provided this alignment to TRC for their review and analysis and to aid in their support of the cost estimation effort. TRC obtained publicly available GIS, topography, land ownership, and fault data to use in ourtheir review and analysis of the pipeline route. WeTRC identified several challenges along the route, including traversing the Cajon Pass and crossings of multiple highways, earthquake faults, the California Aqueduct, Santa Ana River, and flood control channels.

The Adelanto-Moreno Pipeline scope also includes the installation of pressure control equipment at Moreno PLS and on three SoCalGas pipelines at Whitewater, Shaver Summit, and Desert Center Stations. Three new pressure control stations (PLSs) are required to flow gas east from Moreno to Blythe and were originally included in the Moreno – Whitewater Pipeline cost estimate.

#### **B.** Adelanto Compressor Station

The project scope for this application also includes an upgrade of the existing Adelanto Compressor Station. SoCalGas and SDG&E determined the operational requirements for the station (e.g., minimum and maximum station throughput, minimum inlet pressure, maximum outlet pressure), and URS Corporation, a consultant with compression station expertise, was contracted to further develop the engineering and design and provide a detailed estimate based on TRC used their expertise in conjunction with input from equipment manufacturers. 5 to determine the overall station horsepower requirement and develop the preliminary design for the station upgrade.

The current station consists of a single gas-turbine driven compressor installed in the early 1970's. The total horsepower of this existing unit is inadequate to provide the necessary throughput for the North-South Project at the required design conditions. Without the ability to move the required volume of gas through the Adelanto Compressor Station, the minimum flow requirements on the Southern System described in the <u>updated</u> testimonies of Ms. <u>MarelliMusich</u> and Mr. Bisi could not be met through this project. As such, the aforementioned station upgrades are required. Since the existing turbine-driven compressor is no longer in commercial production, and ongoing maintenance and procurement of replacement parts is difficult and costly, it will be retired.<sup>6</sup>

# C. Moreno-Whitewater Pipeline

The Moreno-Whitewater pipeline is a new 36" diameter pipeline that originates at SoCalGas' Moreno PLS and traverses approximately 31 miles eastward, terminating in

<sup>5</sup> Please note that the initial work on this topic was prepared by outside consultant TRC. SoCalGas and URS used this initial work as a starting point for our analyses and estimates, but the revised estimates in this updated testimony are the product of the detailed work done by SoCalGas and URS.

<sup>&</sup>lt;sup>6</sup> The same type of gas turbine-driven compressor (GE LM 1500) is also being replaced through a different project at the Aliso Canyon Storage facility. *See* Decision 13-11-023.

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Whitewater. The pipeline will follow the I-10 corridor near the towns of Whitewater, Cabazon, Banning and Beaumont in Riverside County.

SoCalGas initially considered replacement of a portion of Line 5000 with the new Moreno-Whitewater pipeline. However, this approach would entail significant cost for the abandonment and removal of this portion of the Line 5000, which happens to be a 1980's vintage segment. As such, we determined that building an additional pipeline from Moreno to Whitewater and leaving Line 5000 intact would be the better approach to this project.

### **HI.IV. COST ESTIMATES**

SoCalGas and SDG&E developed direct cost estimates to implement the above scope of work, including costs associated with project management, engineering and design, environmental permitting, land acquisition, material and equipment procurement, and construction. Various consultants TRC provided support for this effort. -All cost information and vendor quotes gathered by contractors TRC were reviewed by experienced SoCalGas project and construction management personnel.

#### Α. **Adelanto-Moreno Pipeline**

The installation of approximately 6360 miles of new 36" diameter pipeline from Adelanto Compressor Station to Moreno is estimated to cost \$484.5331.8 million (direct costs). The estimated pipeline costs are summarized as follows in the Table 4 below:

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Table4Table 37 Estimated Adelanto-Moreno Pipeline Direct Costs (In Millions of Dollars)

Direct Capital Costs	Total	
Materials	<u>\$92.8</u>	

<sup>&</sup>lt;sup>7</sup> See Appendix A for Adelanto-Moreno Pipeline Direct Cost Detail.

Construction	<u>\$270.4</u>
Other 8	<u>\$121.5</u>
Total	<u>\$484.7</u>
Materials	<del>\$84.7</del>
Construction	<del>\$180.1</del>
Other	<del>\$66.9</del>
Total	\$331.8°

SoCalGas and SDG&E consulted with vendors to determine current material costs for pipe and valves. The new pipeline will allow passage of commonly available in-line inspection tools. Costs are included for a launcher/receiver at each end of the new pipeline. The project scope includes approximately 20 mine main line valves for the Adelanto-Moreno pipeline route. The main line valves installed as part of this project will be capable of operating in automatic shut-off and remote control modes, and the cost estimates include the controls and actuators necessary to permit such operation.

SoCalGasTRC obtained estimates for the construction costs from ARB which hastwo pipeline contractors, each with extensive experience constructing large diameter natural gas transmission pipelines. The estimates account for type of terrain traversed during construction and the effect of the terrain on such factors as type of construction methods employed and rate of construction progress. The estimates were Each estimate was reviewed by TRC and experienced SoCalGas project management personnel and each was considered to be technically acceptable and complete with respect to scope and schedule. The estimates are The superior of the two estimates in terms of overall cost and proposed execution, particularly in the more populated city

8 See Table III in Appendix A for a breakdown of "Other" costs for Adelanto-Moreno Pipeline.

<sup>&</sup>lt;sup>9</sup> Some of the numbers in the tables in this testimony do not add due to rounding.

areas, is incorporated into the direct costs presented in Table 43 above. ThirdTRC also provided anticipated third party construction management man hours were developed based upon the construction schedule, number of construction crews, and work hoursand used a labor rate provided by ARB. Labor rates for construction managementknowledgeable and experienced SoCalGas personnel were obtained from current vendors. to develop the cost estimate for this activity.

Land costs include acquisition of <u>additional land for PLSs</u>, <u>both</u> temporary work space, and permanent easements along the proposed Adelanto-Moreno pipeline route. After construction is completed, our scope and estimate basis is that the sections of the pipeline outside dedicated roads and highways will have a 50 foot right-of-way. Temporary work space during construction will <u>vary in open terrain</u>. <u>Anrequire an</u> additional 50 feet <u>is required to establish a 100-foot work strip in open land and mountainous terrain</u>. <u>In urban in-</u>areas <u>along paved roadways</u>, temporary work space will be <u>utilized</u> where space is available <u>and necessary</u>.

SoCalGas and consultants TRC combined analysis of aerial images and U.S. Geological Survey maps with multiple site visits to develop our inform their engineering and construction cost estimates. The engineering cost estimate incorporates anticipated man hours and estimated labor rates for activities related to site investigation, project coordination, survey, pipeline and traffic control design drawings and review for permitting from local municipalities, preparation of bid specifications and coordination with vendors, construction support, review of right-of-way documents, and project closeout.

SoCalGas environmental staff provided anticipated man-hours and labor rates in order to develop estimated costs for environmental data collection surveys (including cultural resources, natural resources, water resources, soils, geology and hazardous materials), geotechnical support,

and permitting activities, as well as preconstruction surveys, mitigation compliance, and construction monitoring. Costs for mitigation are based on estimated acreage impacts and fees to available mitigation banks, as well as standard costs per acre for restoration of specific habitat types.

Other items covered in the cost estimate are legal support services, an allowance for public relations activities and community outreach, and installation of fiber optic right-of-way monitoring and methane detection devices along the pipeline route.

### **B.** Adelanto Compressor Station

Compressor station upgrades at Adelanto adding approximately 30,000 horsepower of compression are estimated to cost \$136.8110.7 million (2014 direct dollars).

Table 5 Table 4<sup>10</sup>
Estimated Adelanto Compressor Station Direct Costs
(In Millions of Dollars)

<b>Direct Capital Costs</b>	Total
Equipment and Materials	\$ <u>80.5</u> <del>67.5</del>
Construction	\$ <u>30.4</u> 30.8
Other 11	\$ <u>26.0</u> <del>12.5</del>
Total	\$ <u>136.8</u> <del>110.7</del>

This estimate assumes the 30,000 horsepower of compression is provided by three natural gas turbine-driven compressors. It is assumed that this three-unit configuration will allow for the required operational flexibility. <a href="URSTRC">URSTRC</a> consulted with a reputable compressor manufacturer to obtain pricing for the compressors and related equipment. As the project design moves forward, additional engineering is required to thoroughly evaluate the horsepower and flow rate

<sup>&</sup>lt;sup>10</sup> See Appendix B for Adelanto Compressor Station Direct Cost Detail.

<sup>&</sup>lt;sup>11</sup> See Table III in Appendix B for breakdown of "Other" costs for Adelanto Compressor Station.

requirements of the station. If further engineering and design suggests an alternate configuration of type and quantity of compressors is better suited for this project, it is assumed the resultant change will be within the accuracy of the cost estimate.

Construction of the station upgrades is assumed to take place just outside the fence line of the existing Adelanto Compressor Station. The total parcel of land owned by SoCalGas is approximately 560 ft. x 875 ft., with the existing Adelanto Station covering much less than half of the entire parcel. This provides sufficient room to install the new compressor station on the SoCalGas parcel, outside the existing fence line and due south of the existing station. This will reduceavoid land acquisition costs for the new compression equipment installation, however additional land acquisition is assumed to be required for ancillary facilities. In addition, executing the construction in this manner will eliminate the need for any immediate demolition of the existing compressor and will not impact system operation and remote control of critical valves while the new station is being built. The current turbine driven compressor will remain in service until the new units are installed and commissioned. The direct costs for the Adelanto Compressor Station do not include demolition of the existing unit. As stated in Mr. Yee's testimony, those costs are accounted for in authorized depreciation rates.

In order to meet regional air quality requirements, emissions controls and continuous emissions monitoring equipment will be required. The compressor station will be subject to Federal Operating Permit (Title V) requirements due to its potential to emit emissions in excess of federal major source thresholds. As a federal major source, the facility will meet the Lowest Achievable Emission Rate (LAER). The capital costs for procurement and installation of this equipment are included in the project estimate. The emission reduction credits cost estimate are based on ERC costs per ton of a recent transaction in the Mojave Desert Air Quality

Management District provided by an emissions broker and validated by the air district. Internal estimates were developed for the anticipated costs of emission reduction credits. These emissions offset costs and other air permit related fees necessary to construct the station upgrades are also included towards the total cost of the compressor station.

SoCalGas and SDG&E evaluated natural gas driven compression as the basis for the project scope and cost estimates in this application. As stated in Mr. Bisi's testimony, SoCalGas and SDG&E believe that this new compression should be gas-driven for a number of reasons.

#### **C.** Moreno-Whitewater Pipeline

 The installation of approximately 31 miles of 36" diameter pipeline from the Moreno PLS to Whitewater is estimated to cost \$186.1 million (direct). The project scope includes six main line valves along the Moreno-Whitewater pipeline route. Similar assumptions and cost estimating methodologies as described above in the Adelanto-Moreno-Pipeline section for materials, construction, and several other costs are used for the Moreno-Whitewater Pipeline.

On a per-mile basis, the only cost that is substantially different between the Adelanto-Moreno pipeline and the Moreno-Whitewater pipeline is the land and right of way acquisition cost due to differences in land values and proportion of the anticipated routes in franchise, as opposed to non-franchise areas for which additional right of way will have to be purchased.

Table 5<sup>12</sup>
Estimated Moreno-Whitewater Direct Costs
(In Millions of Dollars)

Direct-Capital-Costs	<del>Total</del>
Materials	<del>\$43.1</del>
Construction	<del>\$95.2</del>

<sup>&</sup>lt;sup>12</sup> See Appendix C for Moreno-Whitewater Pipeline Direct Cost Detail.

Other	<del>\$47.7</del>
Total	<del>\$186.1</del>

In addition to the pipeline costs, the overall estimate for this portion of the project includes building three pressure limiting stations.

### **D.C.** Company Labor

SoCalGas will use company resources to perform various functions over the course of the project. In particular, SoCalGas will be responsible for overall project and construction management, environmental management, project controls, and various other support functions. All third party contractor and consultant activity, including but not limited to environmental surveys and monitoring, procurement, engineering/design, land and right-of-way acquisition, construction management, and legal services will be overseen by company resources. SoCalGas developed a preliminary staffing plan for the functions that will be supporting the project. It is estimated that the number of SoCalGas full-time equivalent employees working on this project will range from roughly 714 in the early stages of the project to approximately 3924 during the peak construction activities. The total direct costs for company labor are estimated to be approximately \$22.115.1 million.

#### **E.D.** Contingency

The estimated project costs in this application include contingencies that, in aggregate, amount to 13.8% between 8% and 9% of the total direct cost. Contingency is a direct cost to the project and will be spent over the course of engineering, design, procurement, and construction. Per the Association for the Advancement of Cost Engineering (AACE), contingency is defined as "a cost element of the estimate used to cover the uncertainty and variability associated with a

cost estimate, and unforeseeable elements of cost within the defined project scope." <sup>13</sup> -The risk of these unknown elements within the defined scope, and their associated costs materializing, is always present on construction projects like the North-South Project. Including a contingency allows for these costs to be budgeted, even though the exact contingency-related expenditures and unforeseen events are unknown at the current level of project definition. To calculate contingency for the Adelanto to Moreno pipeline, we analyzed each cost component  $\frac{14}{3}$ , considered the risks related to the component that fall within the defined project scope, and established a contingency percentage. <sup>15</sup> For the Adelanto Compressor Station, we determined contingency at the project level. This is a common process for calculating contingency. For example, in D.09-03-026, the Commission authorized PG&E's smart meter Program Upgrade. The approved authorized cost of that project included a risk based allowance (i.e., contingency) of 12.9%. In another example, in D.06-07-027 the Commission authorized PG&E's Advanced Metering Infrastructure project with an 8.0% contingency included in the cost estimate. In D.09-03-026, the Commission explains that "the analysis of risk for the Upgrade should consider the risk profiles specific to the Upgrade, rather than that of the original AMI project." <sup>16</sup> Consistent with good estimating practice, and these prior Commission precedents, SoCalGas and SDG&E have taken the approach of contemplating the risks specific to the North-South Project costs when determining a reasonable contingency to include in the cost estimate.

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<sup>&</sup>lt;sup>13</sup> AACE International Recommended Practice, No. 34-R-05, TCM Framework: 7.3 - Cost Estimating and Budgeting, 2007, p. 4.

<sup>&</sup>lt;sup>14</sup> Project Management Institute (PMI) Project Management Body of Knowledge (PMBOK) in section 7.2.2.6

Reserve Analysis states, "contingency reserves can provide for a specific activity, for the whole project, or both"

<sup>&</sup>lt;sup>15</sup> AACE Recommended Practice NO. 40R-08 defines expert judgment as having a strong basis in experience and competency in risk management and analysis

<sup>&</sup>lt;sup>16</sup> D.09-03-026, mimeo., at 88.

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At the project component level, we included contingency amounts that range from 0% to 3040% of the direct cost. Those project components where fewer issues are expected to arise and the scope and cost estimates are more fully developed will have contingencies towards the lower end of the aforementioned range. Project components where issues with greater cost impact can arise and the scope and costs estimates are not as fully developed will have a higher contingency applied. In aggregate, the contingency for the project is approximately \$75.454 million.

Even after accounting for the contingency in the direct cost estimate, there still may be variability in the overall cost of the project. The amount of expected variability is related to external, uncontrollable factors that impact skilled labor costs, material costs, etc. For example, the best quality estimate would be a firm quote from a vendor to perform a specific task. While many cost estimates for this project are based on input from vendors and contractors, no firm quotations were obtained, as many of the project activities estimated will not be occurring for several years.

It should be noted that there are risks outside of the defined project scope that are excluded from the cost estimate and contingency. Examples of such risks include:

- Costs for skilled labor and qualified resources (e.g., engineers, contractors, construction workers, specialty consultants), materials, or other commodities increasing significantly over the project duration, beyond the escalation included in the revenue requirement.
- Significant changes to the project scope as a result of the environmental and/or regulatory review of the project.

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- Significant delays in the project schedule as a result of the environmental and/or regulatory review, local community intervention, natural disaster, labor strike, etc.
- Changes to laws or regulations that would significantly affect project cost and/or schedule.
- Earthquakes, fires, natural disasters, strikes or other force majeure type events.

#### F.E. O&M Costs

### **O&M Costs During Project Construction**

The costs discussed in the preceding sections of this testimony are all estimated capital expenditures. In addition, we also expect that there will be O&M expenses incurred during project execution, prior to placing the new pipelines and compressor equipment in service. These expenses are anticipated to be primarily for office space and other office related costs. The cost estimate includes office space for the project team, including company personnel and key consultants. These costs are included in the revenue requirement discussed in Mr. Yee's testimony.

Table 6
Estimated North - South Project O&M Expenses
(In Millions of Dollars)

2014	2015	2016	2017	2018	2019
\$ <del>0.5</del> <u>0.2</u>	≤\$0 <mark>.3</mark> 0.1	≤\$ <del>0.3</del> <u>0.1</u>	≤\$ <del>0.3</del> <u>0.1</u>	<b>&lt;</b> \$ <del>0.1</del> <u>0.2</u>	<b>&lt;</b> \$ <del>0.1</del> <u>0.2</u>

#### **Ongoing Post-Construction O&M Costs**

This project will also result in incremental ongoing O&M expenses for the pipelines and compressor station after they are placed into service. Estimates of these costs are provided in Table 7. Pipeline operations and compliance activities, including valve maintenance and cathodic protection, will incur ongoing costs, as will activities related to right-of-way mitigation. The compressor station will have associated O&M expenses (labor and non-labor) from such activities as operating the station and maintaining the emissions monitoring equipment. Emissions fees based on the amount of greenhouse gases generated through operation of the compressors will also be an ongoing expense. Recovery of these ongoing O&M costs is not included in the proposed revenue requirement for this application. However as discussed in the

testimony of Mr. Ahmed, these post-construction O&M costs will be recorded in the requested memorandum account until they are addressed in SoCalGas' next GRC or other applicable proceeding.

Table 7<sup>17</sup>
Estimated Ongoing O&M Costs
(In Millions of Dollars Per Year)

O&M Costs	Total
Pipeline Operations & Compliance	\$0.2
Right-of-Way	\$0. <u>6</u> 8
Compressor Station	\$0. <u>8</u> 7
Greenhouse Gas Emissions Fees <sup>18</sup>	\$ <u>0.8</u> 3.4
Total	\$ <u>2.4</u> 5.1

#### **IV.V.** PROJECT SCHEDULE

SoCalGas and SDG&E estimate that it will take approximately six years to permit, engineer/design, procure, construct, and place the new assets in service by the fourth quarter of 2019. The basis for the schedule, cost estimates, and revenue requirement is that all assets will go into service at approximately the same time. We may be able to place certain project components in service before the others are completed. If this ends up occurring, per Mr. Ahmed's testimony, the capital-related costs of the assets in-service will be recorded in the requested memorandum account until we are authorized to recover the revenue requirement in rates.

<sup>&</sup>lt;sup>17</sup> One expense not included in Table 7 is the cost of catalyst replacement. It is assumed replacement of the catalyst will not occur prior to the next GRC or other applicable proceeding after the compressor station is placed in service.

<sup>&</sup>lt;sup>18</sup> The estimated cost presented in Table 7 assumes the compressors operate at <u>approximately 30% load</u>. <u>Previous estimate was based on 100% load factor</u>. Actual fees will be assessed based on actual compressor operation and greenhouse gas generation.

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regulatory approval, the project would have taken will take the time needed for regulatory approval plus approximately six years. In order to develop this project as quickly as possible, SoCalGas and SDG&E initiated plan on initiating planning, engineering, design, and permitting work in advance of Commission authorization, so these estimates reflect an in-service date in Q4 2019 rather than Q4 2021.

If SoCalGas and SDG&E had waitedwait to commence work on the project until after

The environmental clearance process is also assumed to commence in parallel with the regulatory approval phase of the project. By not waiting for final regulatory approval before starting planning, engineering, design and permitting work, the overall schedule from the filing of this application to placing the new assets in service can be compressed, potentially saving in escalation costs that would otherwise be passed on to ratepayers. <sup>19</sup>

Since the environmental clearance process has the potential to impact the overall project scope, it is assumed that material procurement (including long lead time valves and compression equipment), land and right-of-way acquisition, and awarding of major construction contracts will not occur until after SoCalGas and SDG&E receive the final environmental clearance for the project. It is estimated that detailed engineering and design, procurement, and construction for the project will be completed within roughly three years of receiving the final environmental clearances.

# **Y.VI.** PHYSICAL ALTERNATIVES

High-level cost estimates have been evaluated for the two alternative projects described in Mr. Bisi and Ms. Marelli's Musich's testimonies (River Route and Cross Desert). These

<sup>&</sup>lt;sup>19</sup> Escalation is discussed in the testimony of Mr. Yee.

projects involve similar components as the proposed North-South Project (i.e., pipeline and compressor station equipment), though in different quantities. The pipeline material specifications (diameter, wall thickness, and grade) for each alternative would be the same as the proposed Adelanto to Moreno pipelineand Moreno to Whitewater pipelines, for which we've already obtained estimated costs. There may be lower construction costs in rural areas (particularly on the River Route) where longer stretches of trench can be left open. However, these same areas may also have higher costs to mitigate environmental impacts. Other costs for activities such as engineering, survey, right-of-way acquisition, etc., should be comparable, on a unit cost basis, to the estimates obtained for the Adelanto to Moreno pipeline, and Moreno to Whitewater pipelines. The compressor station required for the Cross Desert alternative would have a higher total horsepower than the station proposed as part of the North-South Project, but it would be comprised of similar equipment (i.e., gas turbine driven compressors, emissions reduction and monitoring equipment, compressor building, gas cooling, etc.) and would be subject to the same emissions requirements.

As such, we determined that applying overall per mile costs obtained for the Adelanto-Moreno pipelineand Moreno-Whitewater pipelines and overall per horsepower costs obtained for the proposed Adelanto Compressor Station to the project alternatives would provide sufficient preliminary estimates that can be used for comparison. While construction cost of these facilities is an important consideration, it should be noted that the other benefits of the North-South Project discussed in the testimonies of Mr. Bisi and Ms. Musich were the primary drivers for determining the best option to address long-term Southern System reliability.

Table 8
Preliminary Direct Costs for Project Alternatives
(In Millions of Dollars)

Direct Capital Costs Total

River Route	\$ <u>769.0</u> 560
Cross Desert	\$1, <u>538.1</u> 250

The costs above assume \$7.75.6 million/mile for the 100 miles of pipeline in the River Route and 200 miles of pipeline in the Cross Desert option, and approximately \$4\$3,500/horsepower for the 35,000 horsepower compressor station required for the Cross Desert option.

### **VI.VII.** QUALIFICATIONS

My name is David L. Buczkowski. I am employed by SoCalGas as the <u>Senior</u> Director of Major Projects. My business address is 555 West Fifth Street, Los Angeles, California 90013-1011.

I graduated from the University of Illinois in 1989 with a Bachelor of Science degree in Mechanical Engineering. I have over 23 years of domestic and international experience in various energy industries.

I have been employed by SoCalGas as the Director <u>and then Senior Director</u> of Major Projects since May of 2011. In <u>these positions</u> my responsibilities include overseeing the project management and project execution of major capital and expense gas infrastructure projects for SoCalGas and SDG&E.

Prior to joining SoCalGas, I served as a project manager on several multi-billion dollar mega-projects. Through my career my roles have included project management, engineering management, start-up, and O&M engineering for projects in refineries, oil and gas processing facilities, biofuels, and petrochemical plants. Project scopes included conceptual engineering, basic engineering, front-end engineering, program management, and detailed engineering and design, procurement and construction efforts. From 2001 to 2011, I worked for Fluor in various

project management positions of increasing responsibility, ultimately serving in the role of Project Director. In that role, I had overall responsibility for project cost, schedule, and execution, including engineering/design, procurement, contracts, and construction of large capital projects.

From 1997 to 2001, I was employed by Parsons Corporation, first as a Project Engineer, then in various project management positions of increasing responsibility. From 1990 to 1995, I was employed by Shell Oil Company, first as an Operations Support Engineer and subsequently in various roles of increasing responsibility, including project management of major refinery projects and ultimately ascended to the position of Start-Up Engineer for the Shell Refinery Expansion and Clean Fuels megaproject.

I have previously testified before the California Public Utilities Commission.

This concludes my updated prepared direct testimony.

Ap	pendix A –	Adelanto-	-Moreno I	Pipeline D	irect Cost	Detail

# I. Material Costs -

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Cost Element	Direct Costs (\$ Million)
Pipe & Coating	\$58.8
Pipe Delivery	\$10.8
Ells	\$4.8
Valves	\$3.8
Other Materials	\$5.1
Freight (other than Pipe)	\$1.2
Filter / Separator For Pipeline	\$1.4
Odorization	\$0.2
Tax	\$6.6
TOTAL MATERIAL	\$92.8

Cost Element	Direct Cost (\$ millions)
Pipe & Coating	<del>\$59.9</del>
Pipe Delivery	<del>\$9.3</del>
Ells	<del>\$5.2</del>
<del>Valves</del>	<del>\$1.0</del>
Other Materials	<del>\$2.2</del>
Freight	<del>\$0.6</del>
Filter / Separator For Pipeline	<del>\$0.5</del>
Odorization	<del>\$0.2</del>
<del>Tax</del>	<del>\$5.9</del>
Total	<del>\$84.7</del>

# II. Construction Costs

Cost Element	Direct Costs (\$ Million)
Mobilization	\$0.5
Unload –Stockpile Pipe	\$0.4
Load Pipe – Haul to right-of-way	\$1.5
Unpaved Rural Road	\$14.9
Two lane Paved	\$39.2
Low Roll	\$11.2
Steep terrain	\$5.3
Roll Chop Sidecut	\$14.9
US 66 Paved	\$19.8
Primary Paved Road	\$114.9

- 28 -

Additional footage, elevation gains -5%	\$5.3
HDD Bores	\$1.9
Silt Fence	\$1.4
Tier 4 emmisions equipment	\$8.4
Restore ROW/Seed, Stabilize	\$1.0
Temporary By=Pass Road on two lane	\$0.6
Security Fencing	\$0.4
Conventional Bores	\$6.7
Mainline Valves	\$4.3
Launcher/receiver	\$0.4
Caliper Survey	\$0.1
X-Ray Services	\$2.5
Hydro Testing and Drying	\$2.5
Casing Wax	\$1.2
Demobilization	\$0.3
Construction Management	\$10.8
TOTAL CONSTRUCTION LABOR	\$270.4

Cost Element	Direct Cost (\$ millions)
Mobilization	<del>\$0.6</del>
Unload -Stockpile Pipe	<del>\$0.8</del>
Load Pipe Haul to right of way	<del>\$0.8</del>
County Paved Roads	<del>\$15.4</del>
County Dirt Roads	<del>\$31.6</del>
Light Residential - Paved	<del>\$17.5</del>
City Street Paved	<del>\$52.2</del>
SB National Forest	<del>\$8.4</del>
Cajon Pass Cross Country	<del>\$16.1</del>
HDD Bores	<del>\$2.1</del>
Cross Country	<del>\$14.3</del>
Short bores	<del>\$1.7</del>
Conventional Bores	<del>\$4.5</del>
Mainline Valves	<del>\$2.1</del>
Launcher/receiver	<del>\$0.1</del>
Caliper Survey	<del>\$0.2</del>
X-Ray Services	<del>\$1.5</del>
Hydro Testing and Drying	<del>\$1.4</del>
Demobilization	<del>\$0.3</del>
Construction Management	<del>\$8.3</del>
Total	<del>\$180.1</del>

# III. Other Costs

Cost Element	Direct Costs (\$ Million)
ROW Acquisition	\$17.8
Legal Services	\$8.0
Public Relations	\$2.7
Environmental Permitting	\$38.1
Geotechnical Investigation	\$0.4
Ministerial Permits	\$1.2
Engineering	\$14.3
SCADA	\$2.8
ROW Intrusion Monitoring	\$5.9
Methane Detection	\$0.1
PLS's	\$12.7
Company Labor	\$17.5
TOTAL OTHER COSTS	\$121.5

Cost Element	Direct Cost (\$ millions)
ROW Acquisition	<del>\$16.0</del>
Legal Services	<del>\$5.6</del>

Public Relations	<del>\$1.1</del>
Environmental Permitting	<del>\$15.8</del>
Geotechnical Investigation	<del>\$0.4</del>
Survey	<del>\$3.6</del>
Ministerial Permits	<del>\$1.2</del>
Engineering	<del>\$7.4</del>
As built	<del>\$0.8</del>
<del>SCADA</del>	<del>\$0.9</del>
ROW Intrusion Monitoring	<del>\$5.6</del>
Methane Detection	<del>\$0.1</del>
Moreno PLS	<del>\$2.4</del>
Company Labor	<del>\$5.9</del>
Total	<del>\$66.9</del>

Appendix B – Adelanto Compres	sor Station I	Direct Cost De

# I. Material Costs -

Cost Element	Direct Costs (\$ Million)
Turbine-driven Compressors	\$36.3
Buildings	\$4.5
Gas Cooling	\$1.1
Selective Catalytic Reduction System	\$5.5
Continuous Emissions Monitoring Systems	\$0.9
Aqueous Unit (Ammonia)	\$4.0
Major Piping and Fittings + Valves	\$12.6
Major Electrical Equipment	\$3.3
Concrete and Foundations	\$0.7
Other Process Equipment	\$1.8
Misc Process Equipment List	\$0.5
Vendor Reps	\$0.2
Auxiliary Generator	\$2.3
Tax	\$6.6
TOTAL MATERIAL	\$80.5

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Cost-Element	Direct Cost (\$ millions)
Turbine-driven Compressors	<del>\$31.7</del>
Buildings	<del>\$2.5</del>
Gas Cooling	<del>\$3.8</del>
Major Piping and Fittings	<del>\$1.1</del>
Valves	<del>\$2.1</del>
Major Electrical Equipment	<del>\$1.1</del>

Concrete and Foundations	<del>\$0.2</del>
Misc. Materials	<del>\$4.2</del>
Auxiliary Generator	<del>\$6.6</del>
Selective Catalytic Reduction System/ Oxidation Catalyst	<del>\$4.0</del>
Continuous Emissions Monitoring Systems	<del>\$0.8</del>
Aqueous Unit (Ammonia)	<del>\$3.9</del>
Maintenance Parts	<del>\$0.2</del>
<del>Tax</del>	<del>\$3.7</del>
Freight	<del>\$1.7</del>
Total	<del>\$67.5</del>

# II. Construction Costs

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Cost Element	Direct Costs (\$ Million)
Construction Labor	\$27.4
Construction Management	\$3.0
TOTAL CONSTRUCTION	\$30.4

Cost Element	Direct Cost	
	<del>(\$ millions)</del>	
Construction Labor	<del>\$26.5</del>	
Block Wall	<del>\$1.4</del>	
Electrical Upgrade - Construction	<del>\$0.3</del>	
Construction Management	<del>\$2.5</del>	
Total	<del>\$30.8</del>	

# III. Other Costs

Cost Element	Direct Costs (\$ Million)
Public Relations	\$0.2
Legal Services	\$0.0
ROW Acquisiton	\$0.1
Maintenance Parts	\$0.4
Environmental Permitting	\$10.3
Survey	\$0.4
Ministerial Permits	\$0.1
Engineering	\$3.3
As-built	\$0.2
SCADA	\$0.4
Company Labor	\$4.6
Freight	\$5.9
TOTAL OTHER COSTS	\$26.0

Cost Element	Direct Cost
Cost Liement	<del>(\$ millions)</del>
Public Relations	<del>\$0.2</del>
<b>Environmental Permitting</b>	<del>\$5.8</del>
Survey	<del>\$0.4</del>
Ministerial Permits	<del>\$0.1</del>
Engineering	<del>\$1.8</del>
As-built	<del>\$0.1</del>
SCADA	<del>\$0.4</del>
Company Labor	<del>\$3.7</del>
Total	<del>\$12.5</del>

Appendix C -	- <del>Moreno-Wh</del>	<del>itewater Pipe</del>	<del>line Direct Co</del>	st D

# I. Material Costs

Cost Element	Direct Cost (\$ millions)
Pipe & Coating	<del>\$31.4</del>
Pipe Delivery	<del>\$4.8</del>
Ells	<del>\$0.6</del>
<del>Valves</del>	<del>\$0.8</del>
Other Materials	<del>\$1.9</del>
Freight	<del>\$0.6</del>
Odorization	<del>\$0.1</del>
Tax	<del>\$3.0</del>
Total	<del>\$43.1</del>

# **II.** Construction Costs

Cost Element	<del>Direct Cost</del> ( <del>\$ millions)</del>
Mobilization	<del>\$0.3</del>
Unload Stockpile Pipe	<del>-\$0.4</del>
Load Pipe Haul to right of way	<del>\$0.4</del>
County Paved Roads	<del>\$24.9</del>
Narrow Right-of-Way	<del>\$21.2</del>
Mountain Terrain	<del>\$31.6</del>
Cross Country	<del>\$2.4</del>
Conventional Bores	<del>\$3.3</del>
HDD Bores	<del>\$2.8</del>
Mainline Valves	<del>\$1.4</del>
Launcher/receiver	<del>\$0.1</del>
Caliper Survey	<del>\$0.2</del>
X Ray Services	<del>\$0.8</del>
Hydro Testing and Drying	<del>\$0.7</del>
<del>Demobilization</del>	<del>\$0.2</del>

Construction Management	<del>\$4.5</del>
Total	<del>\$95.2</del>

# III. Other Costs

Cost Element	Direct Cost (\$ millions)
ROW Acquisition	\$16.3
Legal Services	<del>\$3.0</del>
Public Relations	<del>\$0.8</del>
Environmental Permitting	<del>\$6.4</del>
Geotechnical Investigation	<del>\$0.2</del>
Survey	<del>\$1.8</del>
Ministerial Permits	<del>\$0.5</del>
Engineering	<del>\$3.7</del>
<del>SCADA</del>	<del>\$0.6</del>
As-built	<del>\$0.4</del>
ROW Intrusion Monitoring	<del>\$2.8</del>
Methane Detection	<del>-\$0.0</del>
Pressure Limiting Stations	<del>\$5.8</del>
Company Labor	<del>\$5.4</del>
Total	<del>\$47.7</del>